### CERTIFICATION OF ENROLLMENT

## SECOND ENGROSSED SUBSTITUTE SENATE BILL 5201

Chapter 3, Laws of 1995

54th Legislature 1995 First Special Session

SALES AND USE TAX EXEMPTIONS AND DEFERRALS FOR MANUFACTURING MACHINERY AND EQUIPMENT, POLLUTION CONTROL EQUIPMENT, AND HIGH TECHNOLOGY RESEARCH AND DEVELOPMENT

EFFECTIVE DATE: 7/1/95

Passed by the Senate May 22, 1995 YEAS 45 NAYS 1

#### JOEL PRITCHARD

#### President of the Senate

Passed by the House May 23, 1995 YEAS 92 NAYS 5

### CERTIFICATE

I, Marty Brown, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SECOND ENGROSSED SUBSTITUTE SENATE BILL 5201** as passed by the Senate and the House of Representatives on the dates hereon set forth.

#### CLYDE BALLARD

# Speaker of the House of Representatives

Approved June 8, 1995

MARTY BROWN

Secretary

FILED

June 8, 1995 - 8:15 a.m.

MIKE LOWRY

Governor of the State of Washington

Secretary of State State of Washington

#### SECOND ENGROSSED SUBSTITUTE SENATE BILL 5201

Passed Legislature - 1995 First Special Session

#### State of Washington

54th Legislature

1995 Regular Session

By Senate Committee on Ways & Means (originally sponsored by Senators Bauer, Cantu, McAuliffe, Haugen, Winsley, Snyder, Loveland, Sheldon, Fairley, West, Long, Palmer, Schow, Moyer, Sellar, Rasmussen, Deccio, Heavey, Quigley, C. Anderson, Oke, Roach and Hale; by request of Governor Lowry)

Read first time 03/06/95.

- 1 AN ACT Relating to sales and use tax on manufacturing machinery and 2 equipment, pollution control equipment, and high technology research 3 and development; amending RCW 82.04.190, 82.60.040, 82.60.045, 82.60.065, 82.60.070, 82.61.010, and 82.63.010; reenacting and amending 4 RCW 82.60.020; adding a new section to chapter 82.08 RCW; adding a new 5 section to chapter 82.12 RCW; adding a new section to chapter 82.63 6 7 creating new sections; repealing RCW 82.61.020, 82.61.040, 82.63.040, and 82.63.050; providing an effective date; and declaring an 8 9 emergency.
- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 11 <u>NEW SECTION.</u> **Sec. 1.** The legislature finds and declares that:
- 12 (1) The health, safety, and welfare of the people of the state of
- 13 Washington are heavily dependent upon the continued encouragement,
- 14 development, and expansion of opportunities for family wage employment
- 15 in our state's private sector;
- 16 (2) The state's private sector must be encouraged to commit to
- 17 continuous improvement of process, products, and services and to
- 18 deliver high-quality, high-value products through technological
- 19 innovations and high-performance work organizations;

- 1 (3) The state's opportunities for increased economic dealings with 2 other states and nations of the world are dependent on supporting and 3 attracting a diverse, stable, and competitive economic base of private 4 sector employers;
- 5 (4) The state's current policy of applying its sales and use taxes to machinery, equipment, and installation labor used in manufacturing, 6 7 research and development, and other activities has placed our state's 8 private sector at a competitive disadvantage with other states and 9 serves as a significant disincentive to the continuous improvement of 10 products, technology, and modernization necessary for the preservation, 11 stabilization, and expansion of employment and to ensure a stable 12 economy; and
- 13 (5) It is vital to the continued development of economic 14 opportunity in this state, including the development of new businesses 15 and the expansion or modernization of existing businesses, that the 16 state of Washington provide tax incentives to entities making a 17 commitment to sites and operations in this state.
- NEW SECTION. Sec. 2. A new section is added to chapter 82.08 RCW to read as follows:
- (1) The tax levied by RCW 82.08.020 shall not apply to sales to a 20 manufacturer or processor for hire of machinery and equipment used 21 22 directly in a manufacturing operation, or to sales of or charges made 23 for labor and services rendered in respect to installing the machinery 24 and equipment, but only when the purchaser provides the seller with an 25 exemption certificate in a form and manner prescribed by the department by rule, and the purchaser provides the department with a duplicate of 26 the certificate or a summary of exempt sales as the department may 27 28 require. The seller shall retain a copy of the certificate for the 29 seller's files.
  - (2) For purposes of this section and section 3 of this act:
- 31 (a) "Machinery and equipment" means industrial fixtures, devices, 32 and support facilities. "Machinery and equipment" includes pollution 33 control equipment installed and used in a manufacturing operation to 34 prevent air pollution, water pollution, or contamination that might 35 otherwise result from the manufacturing operation.
  - (b) "Machinery and equipment" does not include:
- 37 (i) Hand tools;

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(ii) Property with a useful life of less than one year;

- 1 (iii) Repair parts required to restore machinery and equipment to 2 normal working order;
- 3 (iv) Replacement parts that do not increase productivity, improve 4 efficiency, or extend the useful life of the machinery and equipment; 5 or
- 6 (v) Building fixtures that are not integral to the manufacturing 7 operation that are permanently affixed to and become a physical part of 8 a building, such as utility systems for heating, ventilation, air 9 conditioning, communications, plumbing, or electrical.
- 10 (c) Machinery and equipment is "used directly" in a manufacturing 11 operation if the machinery and equipment:
- 12 (i) Acts upon or interacts with an item of tangible personal 13 property;
- (ii) Conveys, transports, handles, or temporarily stores an item of tangible personal property at the manufacturing site;
- 16 (iii) Controls, guides, measures, verifies, aligns, regulates, or 17 tests tangible personal property;
- 18 (iv) Provides physical support for or access to tangible personal 19 property;
- 20 (v) Produces power for, or lubricates machinery and equipment;
- (vi) Produces another item of tangible personal property for use in the manufacturing operation; or
- (vii) Places tangible personal property in the container, package, or wrapping in which the tangible personal property is normally sold or transported.
- 26 (d) "Manufacturing operation" means the manufacturing of articles, 27 substances, or commodities for sale as tangible personal property. The manufacturing operation begins at the point where the raw materials 28 29 enter the manufacturing site and ends at the point where the finished 30 product leaves the manufacturing site. The term also includes that portion of a cogeneration project that is used to generate power for 31 consumption within the manufacturing site of which the cogeneration 32 project is an integral part. The term does not include research and 33 development, the production of electricity by a light and power 34 35 business as defined in RCW 82.16.010, or the preparation of food products on the premises of a person selling food products at retail. 36
- (e) "Cogeneration" means the simultaneous generation of electrical energy and low-grade heat from the same fuel.

- NEW SECTION. **Sec. 3.** A new section is added to chapter 82.12 RCW to read as follows:
- The provisions of this chapter shall not apply in respect to the use by a manufacturer or processor for hire of machinery and equipment used directly in a manufacturing operation, but only when the user provides the department with:
- 7 (1) An exemption certificate in a form and manner prescribed by the 8 department within sixty days of the first use of the machinery and 9 equipment in this state; or
- 10 (2) An annual summary listing the machinery and equipment by 11 January 31 of the year following the calendar year in which the 12 machinery and equipment is first used in this state.
- 13 **Sec. 4.** RCW 82.04.190 and 1986 c 231 s 2 are each amended to read 14 as follows:
- 15 "Consumer" means the following:
- (1) Any person who purchases, acquires, owns, holds, or uses any 16 article of tangible personal property irrespective of the nature of the 17 18 person's business and including, among others, without limiting the 19 scope hereof, persons who install, repair, clean, alter, improve, construct, or decorate real or personal property of or for consumers 20 21 other than for the purpose (a) of resale as tangible personal property 22 in the regular course of business or (b) of incorporating such property 23 as an ingredient or component of real or personal property when 24 installing, repairing, cleaning, altering, imprinting, improving, 25 constructing, or decorating such real or personal property of or for consumers or (c) of consuming such property in producing for sale a new 26 article of tangible personal property or a new substance, of which such 27 property becomes an ingredient or component or as a chemical used in 28 29 processing, when the primary purpose of such chemical is to create a chemical reaction directly through contact with an ingredient of a new 30 article being produced for sale or (d) purchases for the purpose of 31 32 consuming the property purchased in producing ferrosilicon which is subsequently used in producing magnesium for sale, if the primary 33 34 purpose of such property is to create a chemical reaction directly through contact with an ingredient of ferrosilicon; 35
- 36 (2) Any person engaged in any business activity taxable under RCW 37 82.04.290 and any person who purchases, acquires, or uses any telephone

- 1 service as defined in RCW 82.04.065, other than for resale in the 2 regular course of business;
- (3) Any person engaged in the business of contracting for the 3 4 building, repairing or improving of any street, place, road, highway, 5 easement, right of way, mass public transportation terminal or parking facility, bridge, tunnel, or trestle which is owned by a municipal 6 7 corporation or political subdivision of the state of Washington or by 8 the United States and which is used or to be used primarily for foot or 9 vehicular traffic including mass transportation vehicles of any kind as 10 defined in RCW 82.04.280, in respect to tangible personal property when 11 such person incorporates such property as an ingredient or component of 12 such publicly owned street, place, road, highway, easement, right of 13 way, mass public transportation terminal or parking facility, bridge, tunnel, or trestle by installing, placing or spreading the property in 14 15 or upon the right of way of such street, place, road, highway, 16 easement, bridge, tunnel, or trestle or in or upon the site of such 17 mass public transportation terminal or parking facility;
  - (4) Any person who is an owner, lessee or has the right of possession to or an easement in real property which is being constructed, repaired, decorated, improved, or otherwise altered by a person engaged in business, excluding only (a) municipal corporations or political subdivisions of the state in respect to labor and services rendered to their real property which is used or held for public road purposes, and (b) the United States, instrumentalities thereof, and county and city housing authorities created pursuant to chapter 35.82 RCW in respect to labor and services rendered to their real property. Nothing contained in this or any other subsection of this definition shall be construed to modify any other definition of "consumer";

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- (5) Any person who is an owner, lessee, or has the right of possession to personal property which is being constructed, repaired, improved, cleaned, imprinted, or otherwise altered by a person engaged in business;
  - (6) Any person engaged in the business of constructing, repairing, decorating, or improving new or existing buildings or other structures under, upon, or above real property of or for the United States, any instrumentality thereof, or a county or city housing authority created pursuant to chapter 35.82 RCW, including the installing or attaching of any article of tangible personal property therein or thereto, whether or not such personal property becomes a part of the realty by virtue of

- 1 installation; also, any person engaged in the business of clearing land
- 2 and moving earth of or for the United States, any instrumentality
- 3 thereof, or a county or city housing authority created pursuant to
- 4 chapter 35.82 RCW. Any such person shall be a consumer within the
- 5 meaning of this subsection in respect to tangible personal property
- 6 incorporated into, installed in, or attached to such building or other
- 7 structure by such person; and
- 8 (7) Any person who is a lessor of machinery and equipment, the
- 9 rental of which is exempt from the tax imposed by RCW 82.08.020 under
- 10 section 2 of this act, with respect to the sale of or charge made for
- 11 tangible personal property consumed and for labor and services rendered
- 12 <u>in respect to repairing the machinery and equipment</u>.
- 13 <u>Nothing contained in this or any other subsection of this</u>
- 14 <u>definition</u> shall be construed to modify any other definition of
- 15 <u>"consumer."</u>
- 16 Sec. 5. RCW 82.60.020 and 1994 sp.s. c 7 s 704 and 1994 sp.s. c 1
- 17 s 1 are each reenacted and amended to read as follows:
- 18 Unless the context clearly requires otherwise, the definitions in
- 19 this section apply throughout this chapter.
- 20 (1) "Applicant" means a person applying for a tax deferral under
- 21 this chapter.
- 22 (2) "Department" means the department of revenue.
- 23 (3) "Eligible area" means: (a) A county in which the average level
- 24 of unemployment for the three years before the year in which an
- 25 application is filed under this chapter exceeds the average state
- 26 unemployment for those years by twenty percent; (b) a metropolitan
- 27 statistical area, as defined by the office of federal statistical
- 28 policy and standards, United States department of commerce, in which
- 29 the average level of unemployment for the calendar year immediately
- 30 preceding the year in which an application is filed under this chapter
- 31 exceeds the average state unemployment for such calendar year by twenty
- 32 percent; (c) a designated community empowerment zone approved under RCW
- 33 43.63A.700 or a county containing such a community empowerment zone;
- 34 (d) a town with a population of less than twelve hundred persons in
- 35 those counties that are not covered under (a) of this subsection that
- 36 are timber impact areas as defined in RCW 43.31.601; ((or)) (e) a
- 37 county designated by the governor as an eligible area under RCW

- 1 82.60.047; or (f) a county that is contiguous to a county that 2 qualifies as an eligible area under (a) or (e) of this subsection.
  - (4)(a) "Eligible investment project" means:

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- 4 <u>(i) An investment project in an eligible area as defined in</u> 5 subsection (3)(a), (b), (d), or (e) of this section; or
- 6 (ii) That portion of an investment project in an eligible area as defined in subsection (3)(c) or (f) of this section which  $((\div (i)))$  is 7 8 directly utilized to create at least one new full-time qualified 9 employment position for each three hundred thousand dollars of 10 investment on which a deferral is requested in an application approved before July 1, 1994, and for each seven hundred fifty thousand dollars 11 of investment on which a deferral is requested in an application 12 approved after June 30, 1994(( ; and 13
  - (ii) Either initiates a new operation, or expands or diversifies a current operation by expanding, equipping, or renovating an existing facility with costs in excess of twenty-five percent of the true and fair value of the facility prior to improvement)).
- (b) The lessor/owner of a qualified building is not eligible for a deferral unless the underlying ownership of the buildings, machinery, and equipment vests exclusively in the same person, or unless the lessor by written contract agrees to pass the economic benefit of the deferral to the lessee in the form of reduced rent payments.
- 23  $((\frac{b}{b}))$  <u>(c)</u> For purposes of  $(a)((\frac{i}{b}))$  <u>(ii)</u> of this 24 subsection $(\frac{b}{b})$ :
- 25 <u>(i) The department shall consider the entire investment project,</u>
  26 <u>including any investment in machinery and equipment that otherwise</u>
  27 <u>qualifies for exemption under section 2 or 3 of this act, for purposes</u>
  28 <u>of determining the portion of the investment project that qualifies for</u>
  29 <u>deferral as an eligible investment project; and</u>
- (ii) The number of new full-time qualified employment positions created by an investment project shall be deemed to be reduced by the number of full-time employment positions maintained by the recipient in any other community in this state that are displaced as a result of the investment project.
- ((\(\frac{(c)}{c}\))) (\(\frac{d}{d}\) "Eligible investment project" does not include any portion of an investment project undertaken by a light and power business as defined in RCW 82.16.010(5), other than that portion of a cogeneration project((s that are both an integral part of a manufacturing facility and owned at least fifty percent by the

- 1 manufacturer)) that is used to generate power for consumption within 2 the manufacturing site of which the cogeneration project is an integral 3 part, or investment projects which have already received deferrals 4 under this chapter.
- 5 (5) "Investment project" means an investment in qualified buildings 6 or qualified machinery and equipment, including labor and services 7 rendered in the planning, installation, and construction of the 8 project.
- 9 (6) "Manufacturing" means all activities of a commercial or 10 industrial nature wherein labor or skill is applied, by hand or machinery, to materials so that as a result thereof a new, different, 11 or useful substance or article of tangible personal property is 12 13 produced for sale or commercial or industrial use and shall include the production or fabrication of specially made or custom made articles. 14 15 "Manufacturing" also includes computer programming, the production of computer software, and other computer-related services, and the 16 17 activities performed by research and development laboratories and 18 commercial testing laboratories.
  - (7) "Person" has the meaning given in RCW 82.04.030.
  - (8) "Qualified buildings" means construction of new structures, and expansion or renovation of existing structures for the purpose of increasing floor space or production capacity used for manufacturing and research and development activities, including plant offices and warehouses or other facilities for the storage of raw material or finished goods if such facilities are an essential or an integral part of a factory, mill, plant, or laboratory used for manufacturing or research and development. If a building is used partly for manufacturing or research and development and partly for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the department.
- 32 (9) "Qualified employment position" means a permanent full-time 33 employee employed in the eligible investment project during the entire 34 tax year.
- 35 (10) "Qualified machinery and equipment" means all new industrial 36 and research fixtures, equipment, and support facilities that are an 37 integral and necessary part of a manufacturing or research and 38 development operation. "Qualified machinery and equipment" includes: 39 Computers; software; data processing equipment; laboratory equipment;

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- 1 manufacturing components such as belts, pulleys, shafts, and moving
  2 parts; molds, tools, and dies; operating structures; and all equipment
- 3 used to control or operate the machinery.
- 4 (11) "Recipient" means a person receiving a tax deferral under this 5 chapter.
- 6 (12) "Research and development" means the development, refinement,
- 7 testing, marketing, and commercialization of a product, service, or
- 8 process before commercial sales have begun. As used in this
- 9 subsection, "commercial sales" excludes sales of prototypes or sales
- 10 for market testing if the total gross receipts from such sales of the
- 11 product, service, or process do not exceed one million dollars.
- 12 **Sec. 6.** RCW 82.60.040 and 1994 sp.s. c 1 s 3 are each amended to 13 read as follows:
- 14 (1) The department shall issue a sales and use tax deferral 15 certificate for state and local sales and use taxes due under chapters 16 82.08, 82.12, and 82.14 RCW on each eligible investment project that:
- 17 (a) Is located in an eligible area ((other than a designated 18 neighborhood reinvestment area approved under RCW 43.63A.700)) as
- 19 <u>defined in RCW 82.60.020(3)(a), (b), (d), or (e);</u>
- 20 (b) Is located in ((any county)) an eligible area as defined in RCW
  21 82.60.020(3)(f) if seventy-five percent of the new qualified employment
- 22 positions are to be filled by residents of a contiguous county that
- 23 ((qualifies as)) is an eligible area as defined in RCW 82.60.020(3)(a)
- 24 <u>or (e)</u>; or
- 25 (c) Is located in ((a designated neighborhood reinvestment area
- 26 approved under RCW 43.63A.700, or in a county containing such a
- 27 neighborhood reinvestment area,)) an eligible area as defined in RCW
- 28 82.60.020(3)(c) if seventy-five percent of the new qualified employment
- 29 positions are to be filled by residents of ((the neighborhood
- 30 reinvestment area)) a designated community empowerment zone approved
- 31 under RCW 43.63A.700 located within the county in which the eligible
- 32 <u>investment project is located</u>.
- 33 (2) The department shall keep a running total of all deferrals
- 34 granted under this chapter during each fiscal biennium.
- 35 **Sec. 7.** RCW 82.60.045 and 1994 sp.s. c 1 s 4 are each amended to
- 36 read as follows:

- In addition to the other requirements of this chapter, a recipient of a tax deferral under RCW 82.60.040(1) (b) or (c) shall meet the following requirements:
- 4 (1) The recipient shall fill at least seventy-five percent of the new qualified employment positions with residents of the contiguous county or ((neighborhood reinvestment area)) community empowerment zone by December 31 of the calendar year during which the department certifies that the investment project is operationally completed, and shall maintain the required percentage during each of the seven succeeding calendar years.
- (2) If the deferral is for expansion or diversification of an existing facility, the recipient shall ensure that the percentage of qualified employment positions filled by residents of the contiguous county or ((neighborhood reinvestment area)) community empowerment zone for periods prior to the application be maintained for seven calendar years after the year during which the department certifies that the investment project is operationally completed.
- 18 **Sec. 8.** RCW 82.60.065 and 1994 sp.s. c 1 s 6 are each amended to 19 read as follows:
- 20 Except as provided in RCW 82.60.070:
- (1) Taxes deferred under this chapter on the sale or use of labor that is directly used in the construction of an investment project for which a deferral has been granted under this chapter after June 11, 1986, and prior to July 1, 1994, need not be repaid.
- (2) Taxes deferred under this chapter on an investment project for which a deferral has been granted under this chapter after June 30, 1994, need not be repaid.
- 28 (3) Taxes deferred under this chapter need not be repaid on 29 machinery and equipment for lumber and wood products industries, and 30 sales of or charges made for labor and services, of the type which 31 qualifies for exemption under section 2 or 3 of this act to the extent 32 the taxes have not been repaid before the effective date of this 33 section.
- 34 **Sec. 9.** RCW 82.60.070 and 1994 sp.s. c 1 s 5 are each amended to 35 read as follows:
- 36 (1) Each recipient of a deferral granted under this chapter prior 37 to July 1, 1994, shall submit a report to the department on December

- 31st of each year during the repayment period until the tax deferral is 1 repaid. Each recipient of a deferral granted under this chapter after 2 June 30, 1994, shall submit a report to the department on December 31st 3 4 of the year in which the investment project is certified by the department as having been operationally completed, and on December 31st 5 of each of the seven succeeding calendar years. The report shall 6 7 contain information, as required by the department, from which the 8 department may determine whether the recipient is meeting the 9 requirements of this chapter. If the recipient fails to submit a 10 report or submits an inadequate report, the department may declare the amount of deferred taxes outstanding to be immediately assessed and 11 12 payable.
  - (2) If, on the basis of a report under this section or other information, the department finds that an investment project is not eligible for tax deferral under this chapter for reasons other than failure to create the required number of qualified employment positions, the amount of deferred taxes outstanding for the project shall be immediately due.

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- (3) If, on the basis of a report under this section or other information, the department finds that an investment project for which a deferral has been granted under this chapter prior to July 1, 1994, has been operationally complete for three years and has failed to create the required number of qualified employment positions, the department shall assess interest, but not penalties, on the deferred taxes for the project. The interest shall be assessed at the rate provided for delinquent excise taxes, shall be assessed retroactively to the date of deferral, and shall accrue until the deferred taxes are repaid.
- 29 (4) If, on the basis of a report under this section or other 30 information, the department finds that an investment project for which 31 a deferral has been granted under this chapter after June 30, 1994, has been operationally complete for three years and has failed to create 32 the required number of qualified employment positions, the amount of 33 34 taxes not eligible for deferral shall be immediately due. The 35 department shall assess interest at the rate provided for delinquent excise taxes, but not penalties, retroactively to the date of deferral. 36
- 37 (5) If, on the basis of a report under this section or other 38 information, the department finds that an investment project qualifying 39 for deferral under RCW 82.60.040(1) (b) or (c) has failed to comply

- 1 with any requirement of RCW 82.60.045 for any calendar year for which
- 2 reports are required under subsection (1) of this section, twelve and
- 3 one-half percent of the amount of deferred taxes shall be immediately
- 4 due. The department shall assess interest at the rate provided for
- 5 delinquent excise taxes, but not penalties, retroactively to the date
- 6 of deferral.
- 7 (6) Notwithstanding any other subsection of this section, deferred
- 8 taxes need not be repaid on machinery and equipment for lumber and wood
- 9 products industries, and sales of or charges made for labor and
- 10 services, of the type which qualifies for exemption under section 2 or
- 11 <u>3 of this act to the extent the taxes have not been repaid before the</u>
- 12 <u>effective date of this section.</u>
- 13 (7) Notwithstanding any other subsection of this section, deferred
- 14 taxes on the following need not be repaid:
- (a) Machinery and equipment, and sales of or charges made for labor
- 16 and services, which at the time of purchase would have qualified for
- 17 <u>exemption under section 2 of this act; and</u>
- 18 (b) Machinery and equipment which at the time of first use would
- 19 <u>have qualified for exemption under section 3 of this act.</u>
- 20 **Sec. 10.** RCW 82.61.010 and 1994 c 125 s 1 are each amended to read
- 21 as follows:
- 22 Unless the context clearly requires otherwise, the definitions in
- 23 this section apply throughout this chapter.
- 24 (1) "Applicant" means a person applying for a tax deferral under
- 25 this chapter.
- 26 (2) "Person" has the meaning given in RCW 82.04.030.
- 27 (3) "Department" means the department of revenue.
- 28 (4) "Eligible investment project" means:
- 29 (a) Construction of new buildings and the acquisition of new
- 30 related machinery and equipment when the buildings, machinery, and
- 31 equipment are to be used for either manufacturing or research and
- 32 development activities, which construction is commenced prior to
- 33 December 31, ((1998)) 1995; or
- 34 (b) Acquisition prior to December 31,  $((\frac{1998}{}))$  1995, of new
- 35 machinery and equipment to be used for either manufacturing or research
- 36 and development if the machinery and equipment is housed in a new
- 37 leased structure. The lessor/owner of the structure is not eligible

for a deferral unless the underlying ownership of the buildings, machinery, and equipment vests exclusively in the same person; or

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- 3 (c) Acquisition of all new or used machinery, equipment, or other 4 personal property for use in the production or casting of aluminum at 5 an aluminum smelter or at facilities related to an aluminum smelter, if the plant was in operation prior to 1975 and has ceased operations or 6 7 is in imminent danger of ceasing operations for economic reasons, as 8 determined by the department, and if the person applying for a deferral 9 (i) has consulted with any collective bargaining unit that represented 10 employees of the plant pursuant to a collective bargaining agreement that was in effect either immediately prior to the time the plant 11 ceased operations or during the period when the plant was in imminent 12 13 danger of ceasing operations, on the proposed operation of the plant and on the terms and conditions of employment for wage and salaried 14 15 employees and (ii) has obtained a written concurrence from the bargaining unit on the decision to apply for a deferral under this 16 17 chapter; or
  - (d) Modernization projects involving construction, acquisition, or upgrading of equipment or machinery, including services and labor, which are commenced after May 19, 1987, and are intended to increase the operating efficiency of existing plants which are either aluminum smelters or aluminum rolling mills or of facilities related to such plants, if the plant was in operation prior to 1975, and if the person applying for a deferral (i) has consulted with any collective bargaining unit that represents employees of the plant on the proposed operation of the plant and the terms and conditions of employment for wage and salaried employees and (ii) has obtained a written concurrence from the bargaining unit on the decision to apply for a deferral under this chapter.
- 30 (5) "Manufacturing" means all activities of a commercial or industrial nature wherein labor or skill is applied, by hand or machinery, to materials so that as a result thereof a new, different, or useful substance or article of tangible personal property is produced for sale or commercial or industrial use and includes the production or fabrication of specially made or custom-made articles.
- 36 (6) "Research and development" means the development, refinement, 37 testing, marketing, and commercialization of a product, service, or 38 process before commercial sales have begun.

- (7) "Buildings" means only those new structures used for either 1 2 manufacturing or research and development activities, including plant offices and warehouses or other facilities for the storage of raw 3 4 materials or finished goods if such facilities are an essential or an integral part of a factory, mill, plant, or laboratory used for 5 manufacturing or research and development purposes. If a building is 6 used partly for manufacturing or research and development and partly 7 8 for other purposes, the applicable tax deferral shall be determined by 9 apportionment of the costs of construction under rules adopted by the 10 department.
- (8) "Machinery and equipment" means all industrial and research 11 fixtures, equipment, and support facilities that are an integral and 12 13 necessary part of a manufacturing or research and development operation. "Qualified machinery and equipment" includes computers; 14 15 software; data processing equipment; laboratory equipment; manufacturing components such as belts, pulleys, shafts, and moving 16 parts; molds, tools, and dies; operating structures; and all equipment 17 used to control or operate the machinery. 18 For purposes of this 19 chapter, new machinery and equipment means either new to the taxing jurisdiction of the state or new to the certificate holder. 20 machinery and equipment may be treated as new equipment and machinery 21 if the certificate holder either brings the machinery and equipment 22 23 into Washington or makes a retail purchase of the machinery and 24 equipment in Washington or elsewhere.
- (9) "Qualified employment position" means a permanent full-time employee employed in the eligible investment project during the entire tax year.
- 28 (10) "Recipient" means a person receiving a tax deferral under this 29 chapter.
- 30 (11) "Certificate holder" means an applicant to whom a tax deferral certificate has been issued.
- 32 (12) "Operationally complete" means constructed or improved to the 33 point of being functionally useable for the intended purpose.
- 34 (13) "Initiation of construction" means that date upon which on-35 site construction commences.
- NEW SECTION. Sec. 11. The following acts or parts of acts are ach repealed:
- 38 (1) RCW 82.61.020 and 1987 c 497 s 2 & 1985 ex.s. c 2 s 2; and

- 1 (2) RCW 82.61.040 and 1993 sp.s. c 25 s 408, 1988 c 41 s 2, 1986 c 2 116 s 10, & 1985 ex.s. c 2 s 8.
- 3 **Sec. 12.** RCW 82.63.010 and 1994 sp.s. c 5 s 3 are each amended to 4 read as follows:
- 5 Unless the context clearly requires otherwise, the definitions in 6 this section apply throughout this chapter.
- 7 (1) "Advanced computing" means technologies used in the designing 8 and developing of computing hardware and software, including 9 innovations in designing the full spectrum of hardware from hand-held 10 calculators to super computers, and peripheral equipment.
- 12 (2) "Advanced materials" means materials with engineered properties 12 created through the development of specialized processing and synthesis 13 technology, including ceramics, high value-added metals, electronic 14 materials, composites, polymers, and biomaterials.
- 15 (3) "Applicant" means a person applying for a tax deferral under 16 this chapter.
- (4) "Biotechnology" means the application of technologies, such as 17 18 recombinant DNA techniques, biochemistry, molecular and cellular 19 biology, genetics and genetic engineering, cell fusion techniques, and new bioprocesses, using living organisms, or parts of organisms, to 20 produce or modify products, to improve plants or animals, to develop 21 22 microorganisms for specific uses, to identify targets for small 23 molecule pharmaceutical development, or to transform biological systems 24 into useful processes and products or to develop microorganisms for 25 specific uses.
  - (5) "Department" means the department of revenue.

- 27 (6) "Electronic device technology" means technologies involving microelectronics; semiconductors; 28 electronic equipment and 29 instrumentation; radio frequency, microwave, and millimeter 30 electronics; optical and optic-electrical devices; and data and digital communications and imaging devices. 31
- (7) "Eligible investment project" means ((that portion of)) an investment project which either initiates a new operation, or expands or diversifies a current operation by expanding, renovating, or equipping an existing facility ((with costs in excess of twenty-five percent of the true and fair value of the facility prior to improvement)). The lessor or owner of the qualified building is not eligible for a deferral unless the underlying ownership of the

- buildings, machinery, and equipment vests exclusively in the same person, or unless the lessor by written contract agrees to pass the economic benefit of the deferral to the lessee in the form of reduced rent payments.
- 5 (8) "Environmental technology" means assessment and prevention of 6 threats or damage to human health or the environment, environmental 7 cleanup, and the development of alternative energy sources.
- 8 (9) "Investment project" means an investment in qualified buildings 9 or qualified machinery and equipment, including labor and services 10 rendered in the planning, installation, and construction or improvement 11 of the project.
- 12 (10) "Person" has the meaning given in RCW 82.04.030.
- 13 (11) "Pilot scale manufacturing" means design, construction, and testing of preproduction prototypes and models in the fields of 14 15 biotechnology, advanced computing, electronic device technology, 16 advanced materials, and environmental technology other than for commercial sale. As used in this subsection, "commercial sale" 17 excludes sales of prototypes or sales for market testing if the total 18 19 gross receipts from such sales of the product, service, or process do 20 not exceed one million dollars.
  - (12) "Qualified buildings" means construction of new structures, and expansion or renovation of existing structures for the purpose of increasing floor space or production capacity used for pilot scale manufacturing or qualified research and development, including plant offices and other facilities that are an essential or an integral part of a structure used for pilot scale manufacturing or qualified research and development. If a building is used partly for pilot scale manufacturing or qualified research and development, and partly for other purposes, the applicable tax deferral shall be determined by apportionment of the costs of construction under rules adopted by the department.
- (13) "Qualified machinery and equipment" means fixtures, equipment, 32 33 and support facilities that are an integral and necessary part of a pilot scale manufacturing or qualified research and development 34 35 operation. "Qualified machinery and equipment" includes: Computers; 36 software; data processing equipment; laboratory equipment, 37 instrumentation, and other devices used in a process of experimentation to develop a new or improved pilot model, plant process, product, 38 39 formula, invention, or similar property; manufacturing components such

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- as belts, pulleys, shafts, and moving parts; molds, tools, and dies; 1 2 vats, tanks, and fermenters; operating structures; and all other equipment used to control, monitor, or operate the machinery. For 3 4 purposes of this chapter, qualified machinery and equipment must be either new to the taxing jurisdiction of the state or new to the 5 certificate holder, except that used machinery and equipment may be 6 treated as qualified machinery and equipment if the certificate holder 7 8 either brings the machinery and equipment into Washington or makes a 9 retail purchase of the machinery and equipment in Washington or 10 elsewhere.
- 11 (14) "Qualified research and development" means research and 12 development performed within this state in the fields of advanced 13 computing, advanced materials, biotechnology, electronic device 14 technology, and environmental technology.
- 15 (15) "Recipient" means a person receiving a tax deferral under this 16 chapter.
- 17 (16) "Research and development" means activities performed to discover technological information, and technical and nonroutine 18 19 activities concerned with translating technological information into 20 new or improved products, processes, techniques, formulas, inventions, The term includes exploration of a new use for an 21 or software. existing drug, device, or biological product if the new use requires 22 separate licensing by the federal food and drug administration under 23 24 chapter 21, C.F.R., as amended. The term does not include adaptation 25 or duplication of existing products where the products are not substantially improved by application of the technology, nor does the 26 term include surveys and studies, social science and humanities 27 research, market research or testing, quality control, sale promotion 28 29 and service, computer software developed for internal use, and research 30 in areas such as improved style, taste, and seasonal design.
- NEW SECTION. Sec. 13. A new section is added to chapter 82.63 RCW to read as follows:
- 33 (1) Except as provided in subsection (2) of this section, taxes 34 deferred under this chapter need not be repaid.
- 35 (2) If, on the basis of a report under RCW 82.63.020 or other 36 information, the department finds that an investment project is used 37 for purposes other than qualified research and development or pilot 38 scale manufacturing at any time during the calendar year in which the

- 1 investment project is certified by the department as having been
- 2 operationally completed, or at any time during any of the seven
- 3 succeeding calendar years, a portion of deferred taxes shall be
- 4 immediately due according to the following schedule:

5	Year in which use occurs	% of deferred taxes due
6	1	100%
7	2	87.5%
8	3	75%
9	4	62.5%
10	5	50%
11	6	37.5%
12	7	25%
13	8	12.5%

- 14 The department shall assess interest at the rate provided for 15 delinquent taxes, but not penalties, retroactively to the date of 16 deferral.
- 17 (3) Notwithstanding subsection (2) of this section, deferred taxes 18 on the following need not be repaid:
- 19 (a) Machinery and equipment, and sales of or charges made for labor 20 and services, which at the time of purchase would have qualified for 21 exemption under section 2 of this act; and
- (b) Machinery and equipment which at the time of first use would have qualified for exemption under section 3 of this act.
- NEW SECTION. Sec. 14. The following acts or parts of acts are 25 each repealed:
- 26 (1) RCW 82.63.040 and 1994 sp.s. c 5 s 6; and
- 27 (2) RCW 82.63.050 and 1994 sp.s. c 5 s 7.
- NEW SECTION. Sec. 15. The legislative fiscal committees shall 28 29 report to the legislature by December 1, 1999, on the economic impacts 30 of the manufacturers' tax exemption. This report shall analyze employment and other relevant economic data from before and after the 31 32 enactment of the tax exemptions authorized under this act and shall measure the effect on the creation or retention of family wage jobs and 33 diversification of the state's economy. Analytic techniques may 34 include, but not be limited to, comparisons of Washington to other 35 states that did not enact business tax changes, comparisons across 36

- 1 Washington counties based on usage of the tax exemptions, and
- 2 comparisons across similar firms based on their use of the tax
- 3 exemptions. In performing the analysis, the legislative fiscal
- 4 committees shall consult with business and labor interests. The
- 5 department or revenue, the employment security department, and other
- 6 agencies shall provide to the legislative fiscal committees such data
- 7 as the legislative fiscal committees may request in performing the
- 8 analysis required under this section.
- 9 <u>NEW SECTION.</u> **Sec. 16.** This act is necessary for the immediate 10 preservation of the public peace, health, or safety, or support of the 11 state government and its existing public institutions, and shall take 12 effect July 1, 1995.

Passed the Senate May 22, 1995. Passed the House May 23, 1995. Approved by the Governor June 8, 1995. Filed in Office of Secretary of State June 8, 1995.